

Message Text

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E.O. 11652: N/A
TAGS: AMGT, PFOR, XX, EG
SUBJECT: PARM, PARTS II AND III

REF: (A) STATE 38356, (B) CAIRO 5373

PART II

A. STATE PERSONNEL AND RESOURCES

THE ENTIRE MISSION IS JUST NOW BEGINNING TO REACH
ITS OPTIMUM SIZE AFTER THE 7-YEAR PERIOD WHEN WE HAD NO
DIPLOMATIC RELATIONS. WHEN I ARRIVED IN THE US INTERESTS
SECTION OF THE SPANISH EMBASSY IN OCTOBER 1973, I WAS THE
8TH AMERICAN ON THE STAFF. THE BURGEONING OF OUR INTERESTS
AND OPPORTUNITIES OVER THE PAST THREE YEARS HAS RESULTED
IN A RAPID BUILD-UP OF OUR AMERICAN AND LOCAL STAFF.
I HAVE CAREFULLY STUDIED EVERY PROPOSED ADDITION TO THE
STAFF FROM ALL AGENCIES, AND TURNED MANY DOWN, IN A
DETERMINED EFFORT TO KEEP PERSONNEL LEVELS TO THE MINIMUM
POSSIBLE CONSISTENT WITH OUR INTERESTS IN EGYPT. I
HAVE CONSISTENTLY REFUSED THE ASSIGNMENT OF PERSONNEL
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WITH REGIONAL RESPONSIBILITIES FOR THIS REASON. I
BELIEVE WE ARE NOW NEAR THE POINT WHERE WE CAN LEVEL OFF,
ONCE THE ADDITIONAL POSITIONS APPROVED FOR THE JOINT
ADMINISTRATIVE OFFICE HAVE BEEN FILLED.

THE EXECUTIVE, POLITICAL AND ECONOMIC SECTIONS BEAR
THE BRUNT OF THE SUBSTANTIVE EFFORTS TO BRING ABOUT A

MIDDLE EAST PEACE SETTLEMENT, TO SUPPORT SADAT'S MODERATE POLICIES AND TO PROMOTE OUR COMMERCIAL INTERESTS. BY STANDARDS OF CALSS I MISSION, WE ARE STILL EXTREMELY LEAN AND THAT IS HOW I WISH TO KEEP THINGS. THIS MEANS HOWEVER THAT ALL PERSONNEL IN THESE THREE SECTIONS WORK AT BREAK-NECK PACE AND PUT IN MANY HOURS OF OVERTIME. FORTUNATELY THE INTEREST OF THE WORK AND THE REALIZATION THAT WAHT WE ARE DOING IS VITALLY IMPORTANT HAS MAINTAINED HIGH MORALE. WE TURN OUT A HIGH VOLUME OF WHAT I BELIEVE IS HIGH QUALITY REPORTING AND REPRESENTATION IN SUPPORT OF U.S. INTERESTS.

OUR CONSULAR WORKLOAD HAS INCREASED DRAMATICALLY OVER THIS PERIOD AND IF THE "BEST" OR "MIDDLE" COURSES EVENTUATE, WE CAN EXPECT A CONTINUING RISE IN VISA ISSUANCES, SERVICES TO AMERICAN CITIZENS AND OTHER STATUTORY REQUIREMENTS. I THEREFORE THINK IT LIKELY THAT AN ADDITIONAL CONSULAR OFFICER WILL BE REQUIRED BY FY 79, AS WELL AS 3 ADDITIONAL FSLs. THERE HAS BEEN AS SIMILAR INCREASE IN SCIENTIFIC AND TECHNOLOGICAL EXCHANGES THROUGH THE JWG ON S&T AND THE SFCP, IN LARGE PART DUE TO EGYPT BEING A SURPLUS FOREIGN CURRENCY COUNTRY. I NEVERTHELESS BELIEVE WE HAVE REACHED THE SATURATION POINT IN THIS FIELD; AN ADDITIONAL TWO LOCAL EMPLOYEES ARE REQUIRED BY THE PRESENT WORKLOAD.

THE INCREASE IN TOTAL AMERICAN PRESENCE FROM 7 IN 1973 TO ABOUT 174 NOW HAS PLACED EXTREMELY HEAVY BURDENS ON THE ADMINISTRATIVE ELEMENTS OF THE MISSION. THE INFLUX LIMITED OFFICIAL USE

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OF PRIVATE AMERICANS AND OTHER FOREIGNERS INTO A COUNTRY WHOSE INFRASTRUCTURE HAS BEEN SERIOUSLY NEGLECTED FOR AMOST 30 YEARS HAS GREATLY OVERBURDENED CAIRO'S HOUSING, TRANSPORTATION, COMMUNICATIONS, UTILITIES, AND THE AVAILABILITY OF QUALIFIED EGYPTIAN EMPLOYEES. IN ADDITION EGYPTIAN CUSTOMS ADMINISTRATION HAS NOT ALWAYS BEEN COOPERATIVE IN CLEARING SHIPMENTS, AND WE HAVE HAD A NEVER-ENDING FLOW OF VISITORS, MANY OF THEM VIP'S. THE RESULT HAS BEEN A CONSTANT AND DIFFICULT BATTLE BY THE ADMINISTRATIVE SECTION TO PROVIDE HOUSING, OFFICE SPACE AND OTHER NECESSARY SERVICES AND SUPPLIES TO OUR EMPLOYEES. ON OCTOBER 1, 1976 WE ESTABLISHED A JOINT ADMINISTRATIVE OFFICE TO SERVICE ALL ELEMENTS OF THE MISSION EXCEPT NAMRU WITH THE MINIMUM OF DUPLICATION OF EFFORT WITH THE OTHER AGENCIES. IT IS STILL TOO EARLY TO ASSESS HOW JAO IS DOING ITS JOB; I MUST FRANKLY SAY THAT WE HAVE BEEN HAMPERED BY TARDY FILLING OF POSITIONS AND BY NOT ALWAYS RECEIVING THE QUALITY OF PERSONNEL REQUESTED TO DO THE

DIFFICULT JAO JOB. I AM NEVERTHELESS DETERMINED
TO MAKE IT WORK AND TO PREVENT THE DUPLICATION OF
SERVICES INVOLVED IN SEPARATE AID AND STATE ADMINISTRATIVE
SECTIONS. IN TERMS OF PERSONNEL I BELIEVE THE AUTHORIZED
POSITIONS WILL BE SUFFICIENT IF PROMPTLY FILLED BY
COMPETENT PEOPLE AND IF REPLACEMENTS FOR DEPARTING
PERSONNEL ARRIVE WITHOUT GAPS. WE MAY EVENTUALLY EVEN BEGIN
TO REDUCE PERSONNEL IN THIS AREA ONCE WE HAVE ACQUIRED
AND RENOVATED ACCEPTABLE HOUSING AND OFFICE SPACE AND
RECRUITED GOOD LOCAL PERSONNEL. MY IMPRESSION THAT THAT
STATE HAS PROVIDED US WITH ADEQUATE FINANCIAL RESOURCES
TO DO OUR JOB.

WE HAVE ALSO HAD A CONTINUING SECURITY PROBLEM THAT
HAS LED US TO REQUEST AN ASSISTANT RSO AND TO
HAVE A 13-MAN MARINE DETACHMENT IN CAIRO AND A 6-MAN ONE IN
ALEXANDRIA. I DO NOT ANTICIPATE THAT THE SECURITY THREAT
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WILL DIMINISH OVER THE NEXT TWO YEARS. OUR COMMUNICATIONS
SECTION HAS BEEN KEPT EXTREMELY BUSY WITH A HIGH VOLUME OF
TRAFFIC AND CONSTANT EQUIPMENT PROBLEMS DUE TO ERRATIC LOCAL
ELECTRIC CURRENT.

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I MUST ALSO MENTION THE NEED FOR FBO TO ACT MORE QUICKLY AND LESS BUREAUCRATICALLY IN APPROVING OUR PRESENT AND FUTURE OFFICE AND HOUSING NEEDS. THE USG OWNS ABOUT \$300 MILLION IN SURPLUS EGYPTIAN POUNDS AND WE SHOULD BE MORE ENERGETIC AND OPPORTUNISTIC IN MAKING USE OF THIS MONEY TO MEET OUR NEEDS. CURRENT PROJECTS WHICH ARE DRAGGING ALONG INCLUDE RENOVATION OF THE MARINE HOUSE AND OF THE OFFICIAL RESIDENCE IN MAADI, RELOCATION OF USAID TO THE ECONOMIC BUILDING, RECONSTRUCTION OF THE VISITORS' ENTRANCE AND CONSULAR OFFICES, CONSTRUCTION OF A NEW CHANCERY AND AMBASSADORIAL RESIDENCE, AND REPAIRS OF THE EXTENSIVELY DAMAGED PORT SAID CONSULATE AND USIS ALEXANDRIA BUILDINGS, AS WELL AS PURCHASE OR LEASE OF RESIDENTIAL VILLAS AND APARTMENTS FOR THE STAFF, ESPECIALLY AID.

THE CONGEN IN ALEXANDRIA HAS AS A PRINCIPAL FUNCTION THE CLEARANCE OF SHIPMENTS TO OR FROM THE MISSION AND TRADITIONAL TRADE PROMOTION, REPORTING AND CONSULAR WORK. I BELIEVE THE CURRENT STAFF IS ADEQUATE FOR THESE PURPOSES, THOUGH THE CONSUL GENERAL HAS REQUESTED AN ADDITIONAL OFFICER TO HANDLE COMMERCIAL AND ADMINISTRATIVE LIMITED OFFICIAL USE

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DUTIES. I PROPOSE TO WAIT TO SEE WHETHER THE RECENT TRANSFER OF ONE PART-TIME POSITION TO CAIRO FROM ALEXANDRIA PLACES AN UNDUE BURDEN ON A POST WHOSE PACE OF ACTIVITY HAS HERETOFORE BEEN WELL BELOW THAT OF CAIRO. I HAVE SUGGESTED SOME REDISTRIBUTION OF RESPONSIBILITIES TO CONGEN ALEXANDRIA AND ALSO WISH TO SEE HOW THESE WORK OUT BEFORE MAKING A JUDGMENT AS TO WHETHER AN ADDITIONAL POSITION IS REQUIRED. BECAUSE OF THE LIMITED OPPORTUNITIES FOR USEFUL WORK AND THE DIFFICULT MORALE SITUATION FOR AN AMERICAN RESIDENT OFFICER IN THE ISOLATED AND STILL UNRECONSTRUCTED CITY OF PORT SAID, WE HAVE RECENTLY TRANSFERRED THE CONSUL'S POSITION TO CAIRO. PORT SAID WILL BE COVERED BY COMPETENT LOCAL EMPLOYEES UNDER THE BIWEEKLY SUPERVISION OF AN OFFICER RESIDENT IN CAIRO UNTIL ACTIVITIES THERE WARRANT THE ASSIGNMENT OF A FULL-TIME CONSUL; THAT OFFICER WILL IN THE MEANTIME CARRY OUT SPECIAL DUTIES FOR THE EMBASSY'S EXECUTIVE SECTION.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

1. AID

BEING THE RESOURCE WITH WHICH WE CAN MOST DIRECTLY EXPRESS OUR SUPPORT OF THE SADAT GOVERNMENT AND ENCOURAGE IT TO CONTINUE STEPS TOWARDS A PEACE SETTLEMENT, THE

AID AND PL 480 PROGRAMS ARE CRUCIAL TO OUR PARM STRATEGY. IN FACT, IN THE ABSENCE OF MILITARY ASSISTANCE, IT IS THE ONLY SIGNIFICANT SET OF RESOURCES AVAILABLE TO SUPPORT OUR EFFORTS. FURTHER, THESE PROGRAMS WILL BE THE MOST TANGIBLE WAY TO EXPRESS OUR SUPPORT FOR LONGER TERM EGYPTIAN ECONOMIC DEVELOPMENT - WHICH, IF SUCCESSFUL CONCLUSION OF THE PEACE PROCESS CAN BE ACHIEVED - IS THE PRIORITY CONCERN OF THE GOE; THIS MUST BE OF GREAT IMPORTANCE TO US FOR THE RANGE OF ISSUES WHICH BIND EGYPT AND THE UNITED STATES IN ADDITION TO AND BEYOND THE LIMITED OFFICIAL USE

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PEACE PROCESS.

GIVEN ITS IMPORTANCE, AID PROGRAMS MUST BE GIVEN THE MOST CAREFUL ATTENTION BY MYSELF, THE WHOLE EMBASSY STAFF, AND THE AID ADMINISTRATORS. MOST IMPORTANTLY, IT MUST BE USEFUL IN INFLUENCING THE SADAT GOVERNMENT AND IN ASSISTING THAT GOVERNMENT TO MAINTAIN MODERATE POLICIES. IT MUST ADDRESS SHORT TERM KEY ECONOMIC PROBLEMS --PARTICULARLY BALANCE OF PAYMENTS NEEDS--AND ALSO BE CAPABLE OF DEALING WITH LONGER TERM EGYPTIAN DEVELOPMENT PRIORITIES. IF ITS POLITICAL OBJECTIVES ARE TO BE ACHIEVED, THE PROGRAM MUST BE ADMINISTERED TO AVOID TO THE MAXIMUM FEASIBLE EXTENT ANY SCANDAL OR MISUSE OF FUNDS IN A SOCIETY NOT NOTED FOR FREEDOM FROM SUCH ILLS. IT MUST TO THE MAXIMUM EXTENT TRULY CONTRIBUTE TO EGYPT'S SHORT AND LONGER TERM ECONOMIC NEEDS AND AVOID WHITE ELEPHANTS, FALSE STARTS AND POOR FINISHES.

THESE STANDARDS ARE NOT ALWAYS EASILY COMPATIBLE. SO FAR WE HAVE BEEN SUCCESSFUL IN ACHIEVING THE LAST TWO, BUT THAT HAS INEVITABLY MEANT SOME SLOWNESS IN PRODUCING RESULTS. WE HAVE HAD A MEASURABLE EFFECT--ESPECIALLY WITH PL 480--IN MEETING EGYPT'S SHORT TERM BALANCE OF PAYMENTS NEEDS, BUT EVEN HERE WE NEED TO DO MORE TO EXPEDITE THE AID COMMODITY IMPORT PROGRAM. WITH RESPECT TO LONGER TERM DEVELOPMENT, DESPITE AN IMPRESSIVE ARRAY OF CAPITAL AND TECHNICAL ASSISTANCE PROJECTS APPROVED OR IN PREPARATION, MAJOR PHYSICAL RESULTS ARE NOT LIKELY TO BE SEEN BEFORE 1978. ON THE LAST POINT, WE HAVE BEEN PARTIALLY SUCCESSFUL IN THAT THE SADAT GOVERNMENT IS GENUINELY APPRECIATIVE OF OUR ASSISTANCE, BOTH IN VOLUME AND IN ITS GENERAL PURPOSES. THERE IS NO IMPORTANT EVIDENCE OF FRICTION BETWEEN US ON DEVELOPMENT ISSUES OR PROCEDURES. OUR IMAGE WITH KEY GOVERNMENT OFFICIALS IS ONE OF HELPFULNESS AND, I BELIEVE, OF COMPETENCE.

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MY CONCERNS ABOUT THE AID PROGRAM ARE FOUR:

FIRST AND MOST IMPORTANTLY, IS WHETHER WE AND THE EGYPTIAN GOVERNMENT ARE CAPABLE OF MAKING THE RIGHT TRADE-OFFS BETWEEN SHORT TERM POLITICAL NEEDS AND LONGER TERM DEVELOPMENT REQUIREMENTS. IN THIS CONNECTION, THERE IS A CLEAR NEED FOR US BETTER TO UNDERSTAND HOW EGYPTIANS THEMSELVES SEE THE IMPORTANCE OF THESE TRADEOFFS.

SECONDLY, AS WE SEEK TO USE THE PROGRAM IN SUPPORT OF BOTH SHORT TERM ECONOMIC NEEDS AND LONGER TERM DEVELOPMENT--INCLUDING THE NEED FOR FINANCIAL REFORMS, IMPROVED ADMINISTRATION, BETTER INTERNAL POLICIES--WILL WE RUN TOO MUCH RISK OF APPEARING LESS HELPFUL TO THE GOE, THEREBY REDUCING THE POLITICAL EFFECTIVENESS OF OUR PROGRAM AND OUR INFLUENCE?

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THIRD, AS OUR PROGRAM GROWS AND ITS COMPLEXITY INCREASES, WILL THE AID STAFF HAVE TO GROW TO A SIZE WHICH IS NOT COMPATIBLE WITH A U.S. MISSION WHICH IS SUPPLEMENTAL TO EGYPTIAN EFFORTS AND NOT DOMINANT OF THEM?

FOURTH, WE MUST AVOID THE TEMPTATION TO FRAGMENT OUR

EFFORTS INTO TOO MANY DIFFERENT FIELDS, RESPONDING TO PET PROJECTS OF EGYPTIAN AND WASHINGTON AGENCIES. DESPITE THE LARGE SUMS WE HAVE AVAILABLE, WE SHOULD TRY TO DIRECT OUR ASSISTANCE TO KEY PRIORITY FIELDS AND NOT TO COVER THE WATERFRONT.

NONE OF THESE CONCERNS HAVE EASY ANSWERS. THEY DO MEAN THAT PROGRAMMING AND ADMINISTRATION MUST BE FLEXIBLE AND CAPABLE OF RAPID RE-ARRANGEMENT TO MEET CHANGING CONDITIONS--AS WAS DONE WITH OUR RAPID RESPONSE FOLLOWING THE PRICE RIOTS OF JANUARY, 1977. THERE IS CONSTANT NEED TO RE-EVALUATE ON-GOING PROGRAMS, NOT ONLY FROM THE POINT OF VIEW OF THEIR INTRINSIC VALUE AS PROGRAM ENTITIES, BUT ALSO FROM THE PERSPECTIVE OF HOW THEY ARE PERCEIVED BY EGYPTIAN LEADERSHIP AND THE EGYPTIAN PUBLIC IN TERMS OF THEIR IMPACT ON OUR POLITICAL LIMITED OFFICIAL USE

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OBJECTIVES. WE MUST CONTINUE TO CONVINCE OUR CONGRESSIONAL OVERSEERS THAT OUR INTERESTS IN EGYPT CAN NOT BE COMPATIBLE WITH THE PROGRAM COMPLETELY GEARED TO LONG TERM AND PURE DEVELOPMENT EFFORTS--THE PROGRAM IS NOT SO STRUCTURED NOW AND CAN NOT BE DURING THE PARM PERIOD.

IN TERMS OF MANPOWER RESOURCES, WE MUST HAVE A SOLID AND WELL TRAINED STAFF THAT CAN PLAN, MANAGE, IMPLEMENT AND SAFEGUARD A BROAD RANGING PROGRAM WITH A COMPLEX MIX OF INPUTS AND TECHNIQUES. THE CURRENTLY AUTHORIZED USDH CEILING IS 71 POSITIONS. THE USAID DIRECTOR BELIEVES SOME SELECTIVE INCREASE IN CEILING WILL BE NEEDED. WE HAVE TENTATIVELY TALKED OF A DH STAFF OF 86 IN FY 78. THIS DOES NOT SEEM INAPPROPRIATE TO ME, AND I RECOGNIZE WE MAY EVEN HAVE TO GO SOMEWHAT FURTHER IN FY 79. ON THE OTHER HAND, IT IS CRITICAL THAT OUR STAFF NOT BECOME SO BLOATED WE LOOK ALL-EMBRACING. WE HAVE SEEN THE DEEP RESENTMENT WHICH LINGERS FROM THE OVERLY PERVERSIVE SOVIET INFLUENCE. WE DO NOT WANT TO DUPLICATE THAT. THEREFOE, WHILE I ACCEPT THAT SELECTIVE STAFF INCREASES MAY BE NECESSARY, BOTH THE USAID DIRECTOR AND I WISH TO LOOK CRITICALLY AND CLOSELY AT EACH PROPOSED NEW POSITION TO ASSURE IT IS REALLY NEEDED AND ANOT SIMPLY A CONVENIENCE OR LUXURY.

2. USIS. EFFORTS TO INCREASE EGYPTIAN AWARENESS AND UNDERSTANDING OF US FOREIGN POLICY, WITH SPECIAL EMPHASIS ON OUR EFFORTS TO BRING ABOUT A PEACEFUL SETTLEMENT OF THE ARAB/ISRAELI DISPUTE, ARE THE TOP PRIORITY FOR USIS AND A MAJOR FACTOR IN PUBLICIZING EXTERNAL DEMONSTRATIONS OF OUR SUPPORT FOR SADAT AND HIS POLICIES. I BELIEVE THE STAFF, WHICH WILL BE INCREASED BY THE ADDITION OF ONE

OFFICER AND SEVERAL FSLs THIS YEAR, IS ABOUT THE PROPER SIZE TO CARRY OUT THIS FUNCTION AS WELL AS THE NORMAL USIS PROGRAMS RELATED TO AMERICAN FOREIGN POLICY IN GENERAL AND OUR PROGRAMS IN EGYPT IN PARTICULAR.
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3. DOD. THE DAO HAS REACHED WHAT I CONSIDER TO BE THE RIGHT SIZE, AND IT SHOULD BE HELD THERE. I HAVE RECENTLY OBTAINED GOE APPROVAL FOR EIGHT NAVAL VISITS PER YEAR, A CONSIDERABLE BOON TO THE U.S. NAVY WHOSE PORT VISIT FACILITIES IN THE EASTERN MEDITERRANEAN ARE LIMITED. THIS COULD IN DUE COURSE REQUIRE AN ASSISTANT NAVAL ATTACHE. IN THE EVENT A DECISION IS REACHED TO BEGIN A LIMITED PROGRAM TO SUPPLY EQUIPMENT TO THE EGYPTIAN ARMED FORCES, OVER AND ABOVE THE TYPE OF PROGRAM PRESENTLY COVERING C-130 SALES, THE ASSIGNMENT OF A FEW MILITARY OFFICERS AS ADVISERS TO THE AMBASSADOR WILL PROBABLY BE REQUIRED, BUT THE SIZE AND TIMING OF THIS ACTIVITY IS NOT CLEARLY DISCERNIBLE AT THIS TIME.

4. NAMRU.

NAMRU'S PROGRAMS, MOST OF WHICH WERE IN OPERATION (WITH ONLY A SLIGHT INTERRUPTION) EVEN DURING THE YEARS WHEN WE HAD NO DIPLOMATIC RELATIONS, HAVE GAINED IN VOLUME AND SIGNIFICANCE WITH THE CREATION AND IMPLEMENTATION OF OUR JOINT WORKING GROUPS AND THEIR COOPERATIVE SCIENCE AND HEALTH PROJECTS IN WHICH THE RESEARCH UNIT HAS PLAYED AN ACTIVE AND EFFECTIVE ROLE. I DO NOT SEE ANY NEED AT THIS TIME TO INCREASE OR DECREASE THE SIZE OF THE STAFF, NOR ARE THERE ANY PLANS TO DO SO.

5. AGATT: IMPORTANT PROGRAM RESPONSIBILITIES ARE ASSIGNED TO THE AGRICULTURAL ATTACHE AND THESE ARE EXPECTED TO INCREASE IN THE COMING YEARS. THE TITLE I, PL 480 PROGRAM IN EGYPT IS THE LARGEST IN THE WORLD. I HAVE ALREADY RECOMMENDED THAT IT BE MAINTAINED AT APPROXIMATELY THE SAME LEVEL FOR THE NEXT SEVERAL YEARS (AS A MINIMUM, 1 MILLION TONS OF WHEAT/WHEAT FLOUR). EGYPT IS NOW THE LARGEST FOOD IMPORTER AMONG THE DEVELOPING COUNTRIES AND PROJECTIONS PREPARED BY THE ECONOMIC RESEARCH SERVICE OF
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USDA INDICATE THAT IT MAY EVENTUALLY BECOME THE LARGEST FOOD IMPORTER IN THE WORLD. THIS HAS MAJOR IMPLICATIONS

ON THE IMPORTANCE OF THE AGRICULTURAL ATTACHE'S REPORTING RESPONSIBILITIES, MARKET DEVELOPMENT ACTIVITIES (LARGELY TRADE SERVICING), AND THE NUMBER OF OFFICIAL AND BUSINESS VISITORS THAT MUST BE SERVED

THE PRESENT STAFF OF 3 (1 AMERICAN OFFICER, 1 AMERICAN SECRETARY AND 1 FSL PROFESSIONAL ASSISTANT) IS ABLE TO KEEP ABREAST OF THE WORKLOAD ONLY BY WORKING AFTER HOURS AND ON WEEKENDS, FOREGOING ANNUAL LEAVE, POSTPONING IN-COUNTRY TRAVEL NEEDED TO GAIN CONTACTS AND FIRST HAND KNOWLEDGE OF LOCAL CONDITIONS, AND BY THE USE OF AN AMERICAN RESIDENT SECRETARY ON A CONTRACT BASIS. THIS

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SITUATION SHOULD NOT CONTINUE INDEFINITELY. ACCORDINGLY, I RECOMMEND THAT AN ASSISTANT AGRICULTURAL ATTACHE AND 1 FSL SECRETARY BE ADDED, BRINGING THE STAFF UP TO THE SAME LEVEL AS THAT IN 1967 WHEN THE OFFICE WAS CLOSED. WHILE NO COMMITMENTS HAVE BEEN MADE, FAS HAS INDICATED THAT THE PROPOSED INCREASE IN PERSONNEL AND RELATED FUNDING CAN PROBABLY BE ACCOMPLISHED PRIOR TO FY 1979.

6. LOC. THE LIBRARY OF CONGRESS IS ENGAGED PRIMARILY IN SERVICING THE LIBRARY OF CONGRESS AND U.S. ACADEMIC INSTITUTIONS, WHICH IT DOES WITH A MINIMUM OF SUPERVISION FROM THE EMBASSY. THERE ARE NO PLANS TO INCREASE THE STAFF, NOR IS THERE ANY NEED TO DECREASE IT.

7. DEA. AS A RESULT OF CONGRESSIONAL URGING I HAVE

CONCURRED ON A ONE-YEAR TRIAL BASIS IN THE ASSIGNMENT OF A NARCOTICS CONTROL OFFICER, WHOSE ARRIVAL WILL RELIEVE A SUBSTANTIVE OFFICER OF THESE IMPORTANT DUTIES, TO WHICH HE HAD TO DEVOTE A GROWING PROPORTION OF THIS TIME. IT WILL ALSO PERMIT EXPANDED COOPERATION WITH EGYPTIAN OFFICIALS IN THE FULL SPECTRUM OF NARCOTICS CONTROL, TRAINING AND EXCHANGE OF INFORMATION. ONE AMERICAN STAFF LIMITED OFFICIAL USE

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EMPLOYEE WILL ALSO BE EMPLOYED AND I BELIEVE THIS IS ENTIRELY REASONABLE.

8. FSI. WITH THE TERMINATION OF THE EXPERIMENTAL ARABIC LANGUAGE PROGRAM AT AUC THIS SUMMER, THERE WILL BE NO FURTHER ASSIGNMENT OF STUDENT OFFICERS TO CAIRO.

PART III. STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING.

UNLESS EXISTING RELATIONSHIPS WITH EGYPT CHANGE TO A SIGNIFICANT DEGREE, REPROGRAMMING OF STATE PERSONNEL WILL NOT BE POSSIBLE (OTHER THAN TEMPORARY SHIFTS AS DESCRIBED IN PART II). EACH POSITION HAS BEEN FILLED ONLY AFTER I HAVE SEEN A CLEARLY DEMONSTRATED NEED: THERE IS NO SLACK. THE SINGLE XCEPTION HAS BEEN THE RELOCATION OF ONE OFFICER TO CAIRO FROM PORT SAID, WHICH HE WILL VISIT AND SERVICE AT REGULAR INTERVALS, BECAUSE OF A HIGHER REQUIREMENT FOR HIS SERVICES HERE.

ALTERED CIRCUMSTANCES, HOWEVER, SUCH AS A MARKED SLACKENING OF AMERICAN BUSINESS INTERESTS AS A RESULT OF BOYCOTT-RELATED DEVELOPMENTS (MENTIONED MERELY FOR ILLUSTRATIVE PURPOSES) COULD PERMIT ASSIGNMENT MODIFICATION FOR PRESENT STAFF, BUT HERE ARE NO INDICATIONS THAT ANY SUCH CHANGES WILL TAKE PLACE IN THE NEAR FUTURE.

B. INCREASES/DECREASES

FROM ALL THE FOREGOING, IT IS CLEAR THAT THE LEVEL OF USG ACTIVITY IN EGYPT IS ON A CONTINUAL UPWARD TREND, ONE THAT IS FULLY JUSTIFIABLE IN TERMS OF OUR INTERESTS AND OBJECTIVES, AS WELL AS NORMAL OPERATIONS AND THE PROBLEMS RELATED TO CARRYING THEM OUT IN A COUNTRY SUCH LIMITED OFFICIAL USE

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AS THIS. I THEREFORE HAVE NO RECOMMENDATIONS FOR DECREASES BUT PROPOSE INSTEAD THAT THE FOLLOWING CAREFULLY CONSIDERED INCREASES BE ACCEPTED:

1. CONSULAR. AS SCA IS AWARE, THERE HAS BEEN A STEADY AND MASSIVE INCREASE IN THE CONSULAR WORKLOAD, ONE THAT IS UNLIKELY TO DIMINISH. IT IS EVIDENT, IN FACT, THAT FURTHER INCREASES ARE INEVITABLE. BY FY 79, AN ADDITIONAL CONSULAR OFFICER WILL BE NEEDED, AS WELL AS ONE FSL PROFESSIONAL AND TWO FSL STAFF, IN ORDER TO PERMIT EFFECTIVE OPERATION OF THE SECTION.

2. SCIENCE. WITH MORE THAN 300 PROJECTS FUNDED AT OVER \$20 MILLION ANNUALLY, THE SCIENCE OFFICE HAS BEEN SUBMERGED IN WORK. TWO ADDITIONAL FSLs, ONE PROFESSIONAL AND ONE STAFF, WILL BE REQUIRED.

3. JAO. IN ADDITION, IF THERE SHOULD BE FURTHER SIGNIFICANT GROWTH IN PERSONNEL WORKING FOR OTHER AGENCIES, IT MUST BE BORNE IN MIND THAT ADDITIONAL ADMINISTRATIVE STAFF WILL BE REQUIRED TO SUPPORT THEM. THIS IS OF PARTICULAR IMPORTANCE IN TERMS OF SECTION C, BELOW, IN WHICH THE POSSIBILITY OF EVENTUALLY REDUCING THE NUMBER OF EMPLOYEES IN THE ADMINISTRATION SECTION IS INDICATED UNDER THE MISLEADING RUBRIC OF LOW PRIORITY. THE EMBASSY NOW HAS A JAO IN FULL OPERATION, TO WHICH I HAVE RECENTLY AUTHORIZED A NUMBER OF NEW POSITIONS IN ORDER TO DEAL WITH THE INFLUX OF NEW PERSONNEL INCLUDING SOME WHO ARE NOT YET HERE. IF CEILINGS STAY MORE OR LESS AS THEY ARE, THEN SOME REDUCTIONS IN JAO STAFFING MAY IN A FEW YEARS TIME BECOME FEASIBLE ONCE THE CRUNCH IS PAST, BUT ONLY UNDER THESE CIRCUMSTANCES.

C. LOWER PRIORITY POSITIONS. AS INDICATED ABOVE, THERE ARE AT PRESENT NO LOWER PRIORITY POSITIONS. EVERY LIMITED OFFICIAL USE

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STATE POSITION HAS BEEN CAREFULLY VETTED AND JUSTIFIED BEFORE I INITIALLY REQUESTED IT. UNDER THE SET OF CONDITIONS DESCRIBED ABOVE, NO FURTHER SIGNIFICANT GROWTH IN PERSONNEL, IT MIGHT EVENTUALLY BE POSSIBLE TO REDUCE THE NUMBER OF EMPLOYEES IN THE JAO BY ONE AMERICAN OFFICER AND FOUR FSL STAFF. HOWEVER, THE TIMING OF ANY SUCH REDUCTION WILL DEPEND ENTIRELY UPON WHEN WE HAVE ACHIEVED A MORE OR LESS SETTLED SITUATION WITH RESPECT TO MISSION HOUSING, COMPOUND AND OFFICE RELOCATION, COMPLETION OF BUILDING ACTIVITIES, ETC. THIS IS FRANKLY NOT LIKELY TO BE THE CASE IN THE TWO YEAR

TIME-FRAME CONSIDERED IN THIS REPORT. IF THESE
JAO POSITIONS ARE TAKEN NOW, THE MISSION'S ABILITY
TO GIVE NEEDED LOGISTIC SUPPORT TO ALL COMPONENTS OF
THE MISSION WILL BE CRIPPLED. FOR THE SECOND AMERICAN
POSITION THAT WE ARE REQUIRED TO LIST WE MIGHT
CONSIDER ELIMINATING THE NON-RESIDENT PORT SAID OFFICER
POSITION. THIS WOULD MAKE IT MORE DIFFICULT FOR
EMBASSY TO COVER PORT SAID, BUT DEPARTMENT WOULD
HAVE TO ACCEPT THAT SITUATION IF PORT SAID POSITION IS TAKEN.

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FM AMEMBASSY CAIRO
TO SECSTATE WASHDC 3403

LIMITED OFFICIAL USE SECTION 5 OF 6 CAIRO 5435

STADIS////////////////////////////////////

MISSION STAFFING CHART

I. APPROVED POSITIONS AS OF MARCH 31, 1977

AGENCY/FUNCTION	AMERICAN	AMERICAN	FSL	PROFES-	FSL
OFFICERS	STAFF	SIONALS	STAFF		

STATE - CAIRO

EXEC	2	3	0	4
POL	5	2	1	2
CONS	2	0	4	5
ECON/COML	6	2	3	7

SCI	1	0	1	2
-----	---	---	---	---

ADMIN	16#	17	19#	101#
-------	-----	----	-----	------

MSG	0	13	0	0
-----	---	----	---	---

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 CAIRO 05435 05 OF 06 310529Z

FBO	1	0	0	0
-----	---	---	---	---

-ALEXANDRIA

PRINCIPAL OFFICER	1	1	0	0
-------------------	---	---	---	---

CONS	1	0	0	1
------	---	---	---	---

ECON/COML	0	0	1	1
-----------	---	---	---	---

ADMIN	1	0	1	8
-------	---	---	---	---

MSG	0	6	0	0
-----	---	---	---	---

-PORT SAID

PRINCIPAL OFFICER	1	0	0	2
-------------------	---	---	---	---

OTHER AGENCY-CAIRO

USIS	5	1	18	31
------	---	---	----	----

AGRI:	1	1	1	0
-------	---	---	---	---

DOD	5	7	0	4
-----	---	---	---	---

NAMRU	15	14	44	163
-------	----	----	----	-----

AID	56	14	19	53
-----	----	----	----	----

LOC	1	0	10	13
-----	---	---	----	----

DEA	1	1	0	0
-----	---	---	---	---

FSI (STUDENTS)	4	0	0	0
----------------	---	---	---	---

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

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OTHER AGENCY-ALEXANDRIA

USIS	1	0	3	4
------	---	---	---	---

AID	1	0	0	3
-----	---	---	---	---

DAS POSITIONS - CAIRO: AMERICAN - 9 OFFICERS

LOCAL - 1 PROFESSIONAL
63 STAFF

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

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ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----310557Z 079870 /22

R 301626Z MAR 77
FM AMEMBASSY CAIRO
TO SECSTATE WASHDC 3404

LIMITED OFFICIAL USE SECTION 6 OF 6 CAIRO 5435

STADIS////////////////////////////////////

PROJECTED FY 79

(INCREASES/DECREASES ONLY)

AGENCY/FUNCTION	AMERICAN	AMERICAN	FSL	PROFES-	FSL
	OFFICERS	STAFF	SIONALS	STAFF	

STATE - CAIRO

EXEC

POL

CONS	PLUS 1	PLUS 1	PLUS 2
------	--------	--------	--------

E/C

SCI PLUS 1 PLUS 1

ADM (NOTE 1) MINUS 1 MINUS 4

MSG (NOTE 1)
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 CAIRO 05435 06 OF 06 310533Z

FBO

COMM (NOTE 1)

SECURITY (NOTE 1)

REGIONAL OFFICER 0 0 0 0

(NOTE 1) INCREASES IN THESE FUNCTIONS WILL DEPEND ON SECURITY
SITUATION AT TIME AND INCREASE IN OTHER AGENCY PERSONNEL.

- ALEXANDRIA

PRINCIPAL OFFICER

CONS

E/C

ADM (EXCEPT COMM)

COMM

- PORT SAID

PRINCIPAL OFFICER MINUS 1

(ADMIN NOTE 1) PROPOSED LOW PRIORITY POSITIONS

AMERICANS: FAAS/DAS

00-001-1040 FP-4 PRINCIPAL OFFICER

50-059-2310 FO-6 GENERAL SERVICES OFFICER

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

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LOCAL FAAS/DA

ST-S-85-PER PERSONNEL CLERK

ST-S-120-GSO CHAUFFEUR

ST-S-111-GSO COST ACCOUNTANT

ST-S-109-GSO SHIPPING CLERK

EILTS

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PERSONNEL, CERP 0001, ANNUAL REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 30-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CAIRO05435
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770110-0113
Format: TEL
From: CAIRO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977038/aaaaagpa.tel
Line Count: 828
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3d735ebb-c288-dd11-92da-001cc4696bcc
Office: ACTION NEA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 16
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: STADIS
Reference: 77 STATE 38356, 77 CAIRO 5373
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3168548
Secure: OPEN
Status: NATIVE
Subject: PARM, PARTS II AND III
TAGS: AMGT, PFOR, ECRP, XX, EG
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/3d735ebb-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009